

## SECTION I. BASIC THREATCON PROCEDURES

- 1. General.** The threat conditions (THREATCONs) outlined below describe the progressive level of a terrorist threat to all US military facilities and personnel under DOD Directive O-2000.12. As approved by the Chairman of the Joint Chiefs of Staff, the terminology and definitions are recommended security measures designed to ease inter-Service coordination and support of US military antiterrorism activities.
- 2.** The purpose of the THREATCON system is accessibility to, and easy dissemination of, appropriate information. The declaration, reduction, and cancellation of THREATCONs remain the exclusive responsibility of the commanders specified in the order.
- 3.** Although there is no direct correlation between threat information (e.g., Intelligence Summaries, Warning Reports, and Spot Reports) and THREATCONs, such information, coupled with the guidance provided below, assists commanders in making prudent THREATCON declarations.
- 4.** THREATCONs may also be suffixed with the geographic area deemed at risk.
- 5.** Once a THREATCON is declared, the selected security measures are implemented immediately.

NOTE: When used in antiterrorism plans, recommend that the information contained in this appendix be marked "For Official Use Only" (FOUO) in accordance with DOD Regulation 5400.7-R, October 1990. The DOD Directive O-2000.12 recommended measures are:

- a. THREATCON NORMAL exists when a general threat of possible terrorist activity exists but warrants only a routine security posture.
  
- b. THREATCON ALPHA applies when there is a general threat of possible terrorist activity against personnel and facilities, the nature and extent of which are unpredictable, and circumstances do not justify full implementation of THREATCON BRAVO measures. However, it may be necessary to implement certain measures from higher THREATCONs resulting from intelligence received or as a deterrent. The measures in this THREATCON must be capable of being maintained indefinitely.

(1) Measure 1. At regular intervals, remind all personnel and dependents to be suspicious and inquisitive about strangers, particularly those carrying suitcases or other containers. Watch for unidentified vehicles on or in the vicinity of US installations. Watch for abandoned parcels or suitcases and any unusual activity.

(2) Measure 2. The duty officer or personnel with access to building plans as well as the plans for area evacuations must be available at all times. Key personnel should be able to seal off an area immediately. Key personnel required to implement security plans should be on-call and readily available.

(3) Measure 3. Secure buildings, rooms, and storage areas not in regular use.

(4) Measure 4. Increase security spot checks of vehicles and persons entering the installation and unclassified areas under the jurisdiction of the United States.

(5) Measure 5. Limit access points for vehicles and personnel commensurate with a reasonable flow of traffic.

(6) Measure 6. As a deterrent, apply measures 14, 15, 17, or 18 from THREATCON BRAVO either individually or in combination with each other.

(7) Measure 7. Review all plans, orders, personnel details, and logistic requirements related to the introduction of higher THREATCONs.

(8) Measure 8. Review and implement security measures for high-risk personnel as appropriate.

(9) Measure 9. As appropriate, consult local authorities on the threat and mutual antiterrorism measures.

(10) Measure 10. To be determined.

c. THREATCON BRAVO applies when an increased and more predictable threat of terrorist activity exists. The measures in this THREATCON must be capable of being maintained for weeks without causing undue hardship, affecting operational capability, and aggravating relations with local authorities.

(1) Measure 11. Repeat measure 1 and warn personnel of any other potential form of terrorist attack.

(2) Measure 12. Keep all personnel involved in implementing antiterrorist contingency plans on call.

(3) Measure 13. Check plans for implementation of the next THREATCON.

(4) Measure 14. Move cars and objects (e.g., crates, trash containers) at least 25 meters from buildings, particularly buildings of a sensitive or prestigious nature. Consider centralized parking.

(5) Measure 15. Secure and regularly inspect all buildings, rooms, and storage areas not in regular use.

(6) Measure 16. At the beginning and end of each workday, as well as at other regular and frequent intervals, inspect the interior and exterior of buildings in regular use for suspicious packages.

(7) Measure 17. Examine mail (above the regular examination process) for letter or parcel bombs.

(8) Measure 18. Check all deliveries to messes, clubs, etc. Advise dependents to check home deliveries.

(9) Measure 19. Increase surveillance of domestic accommodations, schools, messes, clubs, and other soft targets to improve deterrence and defense, and to build confidence among staff and dependents.

(10) Measure 20. Make staff and dependents aware of the general situation in order to stop rumors and prevent unnecessary alarm.

(11) Measure 21. At an early stage, inform members of local security committees of actions being taken. Explain reasons for actions.

(12) Measure 22. Physically inspect visitors and randomly inspect their suitcases, parcels, and other containers. Identify the visitor's destination. Ensure that proper dignity is maintained, and if possible, ensure that female visitors are inspected only by a female qualified to conduct physical inspections.

- (13) Measure 23. Operate random patrols to check vehicles, people, and buildings.
- (14) Measure 24. Protect off-base military personnel and military vehicles in accordance with prepared plans. Remind drivers to lock vehicles and check vehicles before entering or exiting the vehicle.
- (15) Measure 25. Implement additional security measures for high-risk personnel as appropriate.
- (16) Measure 26. Brief personnel who may augment guard forces on the use of deadly force. Ensure that there is no misunderstanding of these instructions.
- (17) Measures 27. As appropriate, consult local authorities on the threat and mutual antiterrorism measures.
- (18) Measures 28 and 29. To be determined.

d. THREATCON CHARLIE applies when an incident occurs or intelligence is received indicating some form of terrorist action against personnel and facilities is imminent. Implementation of measures in this THREATCON for more than a short period probably will create hardship and affect the peacetime activities of the unit and its personnel.

(1) Measure 30. Continue, or introduce, all measures listed in THREATCON BRAVO.

(2) Measure 31. Keep all personnel responsible for implementing antiterrorist plans at their places of duty.

(3) Measure 32. Limit access points to the absolute minimum.

(4) Measure 33. Strictly enforce control of entry. Randomly search vehicles.

(5) Measure 34. Enforce centralized parking of vehicles away from sensitive buildings.

(6) Measure 35. Issue weapons to guards. Local orders should include specific orders on issue of ammunition.

(7) Measure 36. Increase patrolling of the installation.

(8) Measure 37. Protect all designated vulnerable points. Give special attention to vulnerable points outside the military establishment.

(9) Measure 38. Erect barriers and obstacles to control traffic flow.

(10) Measure 39. Consult local authorities about closing public (and military) roads and facilities that might make sites more vulnerable to attacks.

(11) Measure 40. To be determined.

e. THREATCON DELTA applies in the immediate area where a terrorist attack has occurred or when intelligence has been received that terrorist action against a specific location or person is likely. Normally, this THREATCON is declared as a localized condition.

(1) Measure 41. Continue, or introduce, all measures listed for THREATCONs BRAVO and CHARLIE.

(2) Measure 42. Augment guards as necessary.

(3) Measure 43. Identify all vehicles within operational or mission-support areas.

(4) Measure 44. Search all vehicles and their contents before allowing entrance to the installation.

(5) Measure 45. Control access and implement positive identification of all personnel--no exceptions.

(6) Measure 46. Search all suitcases, briefcases, packages; etc., brought into the installation.

(7) Measure 47. Control access to all areas under the jurisdiction of the United States.

(8) Measure 48. Make frequent checks of the exterior of buildings and of parking areas.

(9) Measure 49. Minimize all administrative journeys and visits.

(10) Measure 50. Coordinate the possible closing of public and military roads and facilities with local authorities.

(11) Measure 51. To be determined.

The following is a brief description of each FPCON level:

**FPCON NORMAL:** Applies when a general global threat of possible terrorist activity exists and warrants a routine security posture. At a minimum, access control will be conducted at all military installations and facilities.

**FPCON ALPHA:** Applies when there is an increased general threat of possible terrorist activity against personnel or facilities, the nature and extent of which are unpredictable. The increased measures during FPCON Alpha must be capable of being maintained indefinitely.

**FPCON BRAVO:** Applies when an increased or more predictable threat of terrorist activity exists. Sustaining FPCON Bravo measures for a prolonged period may affect operational capability and military-civil relationships with local authorities.

**FPCON CHARLIE:** Applies when an incident occurs or intelligence is received indicating that some form of terrorist action or targeting against personnel or facilities is likely. Prolonged implementation of FPCON Charlie measures may create hardship and affect the activities of the unit and its personnel.

**FPCON DELTA:** Applies in the immediate area where a terrorist attack has occurred or when intelligence has been received that terrorist action against a specific location or person is imminent. FPCON Delta is usually declared as a localized condition and is not intended to be sustained for an extended duration.